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Message Text

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12
ORIGIN EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

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USIA-15 SAM-01 SAJ-01 ACDA-10 TRSE-00 /080 R

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OASD/ISA:MGEN MCAULIFFE
OASD/M AND RA: LTC PUSCHACK
OASD/PA AND E:MR. WOODS
OASD/G.C.:MR. SILBER
JCS/J-5:LTC ENGLISH (INFO)
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EUR/RPM:VLEHOVICH:RFROWICK
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TO ALL NATO CAPITALS
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E.O. 11652: N/A
TAGS: MCAP, US
SUBJECT: US LEGISLATION AFFECTING US MILITARY PRESENCE
OVERSEAS

1. IN VIEW OF UNDERSTANDABLE INTEREST OF ALLIES IN THE
QTE NUNN AMENDMENTS UNQTE TO DOD APPROPRIATION AUTHORIZA-
TION ACT, 1975 (PUBLIC LAW 93-365), WE WISH TO AVOID ANY
MISUNDERSTANDING AMONG EUROPEAN ALLIES ABOUT A SEEMINGLY
RELATED PROVISION IN THE DOD APPROPRIATION ACT, 1975
(PUBLIC LAW 93-437). SECTION 847 OF PUBLIC LAW 93-437
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STATES: QUOTE NONE OF THE FUNDS APPROPRIATED BY THIS ACT

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SHALL BE AVAILABLE FOR USE AFTER MAY 31, 1975, TO SUPPORT
UNITED STATES MILITARY FORCES STATIONED OR OTHERWISE
ASSIGNED TO DUTY OUTSIDE THE UNITED STATES IN ANY NUMBER
GREATER THAN 452,500, NOT INCLUDING MILITARY PERSONNEL
ASSIGNED TO DUTY ABOARD UNITED STATES NAVAL VESSELS.
UNQUOTE.

2. COMPARED TO THE MARCH 1974 MANPOWER FIGURES UPON WHICH
PL 93-437 IS BASED, THIS NEW CEILING WILL REQUIRE A
REDUCTION OF APPROXIMATELY 12,500 IN THE LAND-BASED
MILITARY FORCES STATIONED OUTSIDE THE US. THE SENATE
APPROPRIATION COMMITTEE REPORT ON PUBLIC LAW 93-437
DEFINITELY INDICATES THAT THE OVERSEAS MANPOWER CEILING
WAS NOT REPEAT NOT INTENDED TO FORCE A REDUCTION IN THE
NUMBER OF US TROOPS STATIONED IN EUROPE. THE REQUIRED

MANPOWER REDUCTIONS MAY BE TAKEN ANYWHERE IN THE WORLD FOR
PURPOSES OF MEETING THE 452,500 CEILING. IT IS IMPORTANT
TO MAKE THIS DISTINCTION BETWEEN PL 93-365 WHICH
SPECIFICALLY REQUIRES REDUCTION OF SUPPORT TROOPS IN
EUROPE AND PL 93-437 WHICH SETS AN OVERALL CEILING ON US
FORCES STATIONED OUTSIDE THE US.

3. WHILE SPECIFIC DETAILS FOR COMPLYING WITH THE NUNN
AMENDMENTS REMAIN TO BE WORKED OUT, THE FOLLOWING PUBLIC
REMARKS BY SECRETARY SCHLESINGER FURTHER CLARIFY US
INTENTIONS.

A. UPON ARRIVAL AT GERMAN MINISTRY OF DEFENSE, NOVEMBER
4, 1974 QUOTE
SECRETARY SCHLESINGER:

I AM DELIGHTED TO BE IN GERMANY AGAIN. I'M HERE WITH MY
HONORED COLLEAGUE GEORGE LEBER TO HOLD DISCUSSIONS, ALSO
TO VISIT MY GOOD FRIEND, GEORGE LEBER. AS I SAID EARLIER,
IN FURSTENFELDBRUK, I SEE GERMANS AND AMERICANS AS FIRM
COMRADES IN OUR ALLIANCE AS DEFENDERS OF THE FREE WEST.

Q: (INAUDIBLE) DOES THIS MEAN AN INCREASE OR A REDUCTION
OF AMERICAN TROOPS IN GERMANY?
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A: THERE WILL BE NEITHER AN INCREASE OR REDUCTION OF
AMERICAN TROOPS IN GERMANY. UNDER THE NUNN AMENDMENT WE
ARE ENCOURAGED TO INCREASE THE COMBAT CAPABILITIES OF
U.S. FORCES IN GERMANY, AND WE PLAN TO REDUCE THE NUMBER
OF SUPPORT TROOPS OVER A TWO-YEAR PERIOD, BY 18,000. WE
WILL BE ADDING, AT LEAST, THE EQUIVALENT OF TWO
BRIGADES; IT WILL BE MORE THAN TWO BRIGADES, IT WILL

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INCLUDE AN ARTILLERY BATTALION, OTHER COMBAT ELEMENTS. THAT IS OUR INTENTION AT THE PRESENT TIME. THE OVERALL EFFECT WILL BE SUBSTANTIALLY TO INCREASE AMERICAN COMBAT CAPABILITY IN GERMANY AND BRING OUR FORCES UP TO THE LEVEL OF 1966 BEFORE THE WITHDRAWAL OF TWO-THIRDS OF A DIVISION WHICH OCCURRED IN 1967. THIS IS ASSOCIATED, AS YOU KNOW, WITH THE REFORGER PROGRAM WHICH BRINGS TWO BRIGADES HERE ANNUALLY. WE WOULD INTEND TO STATION THOSE BRIGADES IN GERMANY.

Q: WHAT SORT OF CHANGE OF NUCLEAR EQUIPMENT HAVE YOU (INAUDIBLE)?

A: WE ARE NOT PLANNING AT THIS STAGE ANY CHANGE IN NUCLEAR EQUIPMENT, SAVE FOR THE PROGRAM CHANGES WHICH INCLUDE BRINGING A LARGER NUMBER OF LANCES INTO GERMANY. THE INTENTION, OVERALL, HAS BEEN TO STRENGTHEN OUR

NUCLEAR CAPABILITIES -- OUR TACTICAL NUCLEAR CAPABILITIES AT THE SAME TIME THAT WE ARE STRENGTHENING OUR CONVEN- TIONAL FORCES TO THE ALLIANCE AS A WHOLE, AND IT'S NECESSARY TO HAVE THESE TYPES OF INCREASES IN STRENGTH TO MATCH THE GRADUAL GROWTH OF THE POWER OF THE WARSAW PACT.

Q: BESIDES A FRIENDSHIP VISIT, ARE YOU LOOKING AT SOMETHING SPECIFIC DURING YOUR TRIP TO GERMANY OR DISCUSSING ANY CONCRETE ISSUES?

A: WE ARE GOING TO DISCUSS THE QUESTION OF THE POSSIBLE AREAS OF STATIONING THE TWO BRIGADES THAT WERE MENTIONED EARLIER. WE WILL BE DISCUSSING FUTURE MINISTERIAL GUIDANCE FOR THE NATO ALLIANCE TO ASSURE THAT THE NATO ALLIANCE WILL BE SUCCESSFUL IN PROVIDING SECURITY FOR UNCLASSIFIED

WESTERN EUROPE IN THE TWENTY-FIVE YEARS AHEAD, SHOULD THAT BE NECESSARY AS IT HAS BEEN IN THE LAST TWENTY-FIVE YEARS. THOSE HAVE BEEN THE MAJOR ITEMS THAT WE WILL BE DISCUSSING. END QUOTE.

B. JOINT NEWS CONFERENCE WITH GERMAN DEFENSE MINISTER LEBER, MUNSTER, GERMANY, NOVEMBER 5, 1974 (EXCERPT):
QUOTE
Q: I WOULD LIKE TO PUT A QUESTION TO BOTH MINISTERS. WITHIN THE SPECIALLY APPLIED FORWARD DEFENSE STRATEGY OF NATO, THE U.S. AREA OF RESPONSIBILITY WITHIN CENTRAL EUROPE DEFENSE IS PRIMARILY IN THE SOUTHERN PART OF GERMANY. NOW THAT THE COMBAT CAPABILITIES OF THE UNITED STATES IN EUROPE ARE BEING INCREASED, IS IT BEING CON- TEMPLATED THAT U.S. MILITARY EQUIPMENT PRESENT WOULD

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ALSO BE PERHAPS DEMONSTRATED IN THE NORTH GERMAN PLAIN, PERHAPS PARTICULARLY IN LIGHT OF THE SPECIAL BERLIN SITUATION?

SCHLESINGER: THE FULL INITIAL BRIGADE WILL BE DEPLOYED IN THE CENTAG SECTOR. I SHOULD MENTION THAT WE HAVE SPOKEN OF TWO BRIGADE EQUIVALENTS, BUT IN ADDITION, THERE WILL BE TWO ARTILLERY BATTALIONS AND ONE ATTACK HELICOPTER COMPANY SO THAT WE CAN MAKE FULL USE OF THE 18,000 MEN THAT ARE BEING MADE AVAILABLE THROUGH THE CONVERSION OF FORCES. THE QUESTION IS A VERY SIGNIFICANT ONE IN THAT WE MUST CONTINUOUSLY RECONSIDER DEPLOYMENTS AND THE STRUCTURE OF FORCES. BECAUSE OF THE NATURE OF THE NATO ALLIANCE THERE IS THE DANGER THAT THERE WILL BE SLOWNESS IN RESPONDING TO CHANGE BECAUSE OF THE NEED FOR MUTUAL ADJUSTMENT AMONGST THE MEMBERS OF THE ALLIANCE. THIS IS A PROBLEM THAT DOES NOT CHARACTERIZE THE WARSAW PACT. BECAUSE OF THIS, THERE HAS BEEN SOME TENDENCY FOR NATO TO

DEVELOP IN THE DIRECTION OF WHAT GENERAL STEINHOFF DESCRIBED SOME MONTHS AGO AS A MILITARY MUSEUM. WE MUST BE CONTINUOUSLY ALERT TO ALTER OUR DEPLOYMENTS OF FORCE, TO ELIMINATE OBSOLESCENT CAPABILITIES AND TO PROVIDE RENEWED STRENGTH SO AS TO MAINTAIN THE MILITARY BALANCE.

Q: WHAT IS EXACTLY THE CHANGE HERE, DOES THIS PLAN TO UNCLASSIFIED

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REDUCE SUPPORT TROOPS IN FAVOR OF COMBAT TROOPS SUGGEST THAT THOSE SUPPORT UNITS HAVE BEEN UNNECESSARY ALL ALONG, OR IF THEY HAVE BEEN NECESSARY, WHAT'S GOING TO TAKE THEIR PLACE?

SCHLESINGER: THE UNDERLYING POINT IS THAT WE HAVE BUILT OUR PAST STRUCTURES ON THE BASIS OF BEING ABLE TO HAVE SELF CONTAINED UNITS EXIST AND OF BEING IN COMBAT FOR EXTENDED PERIODS OF TIME, MORE OR LESS WITHOUT LIMIT OF TIME. WHAT THE ADJUSTMENT OF SUPPORT FORCES DOES IS TO INCREASE THE IMMEDIATE COMBAT POWER AT THE EXPENSE OF STAYING POWER. IF WE WERE TO COME INTO A CRISIS WE WOULD, TO THE EXTENT THAT WE WISH TO HAVE CONTINUED STAYING POWER, MOVE FORWARD ADDITIONAL SUPPORT UNITS IN ORDER TO MAINTAIN THAT STAYING POWER. THESE SUPPORT UNITS CAN BE PUT INTO THE RESERVE FORCES IN THE U.S. AND CAN BE CALLED UP IF NECESSARY. ONE SHOULD NOT, OF COURSE, TALK IN TERMS OF NECESSARY OR UNNECESSARY, THOSE ARE STARK ABSOLUTES. WHAT WE RECOGNIZE IS THAT THERE ARE CERTAIN ADDITIONAL CAPABILITIES IN THE SUPPORT AREA THAT PROVIDE ADDITIONAL STAYING POWER. TO SOME EXTENT, UNDER BUDGETS THAT ARE CONSTRAINED, WE CAN SOMEWHAT

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SHRINK DOWN OUR SUPPORT. BUT THAT SHOULD NOT IMPLY THAT
FOR THE CIRCUMSTANCE FOR WHICH THESE STRUCTURES WERE
BUILT THAT THEY ARE (UN)NECESSARY. END QUOTE.

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